



2020-2021 Deer Management Plan

Background

The Forest Preserve District of Will County (FPDWC) was established in 1927 to “acquire... and hold lands containing one or more natural forests or parts thereof or land or lands connecting such forests or parts thereof, or lands capable of being reforested, or capable of being restored to a natural condition, for the purpose of protecting and preserving the flora, fauna, and scenic beauties within such district, and to restore, restock, protect, and preserve the natural forests and such lands together with their flora and fauna, as nearly as may be, in their natural state and condition, for the purpose of the education, pleasure, and recreation of the public” (70ILCS805/5). Beginning in the early 1990s, FPDWC staff began to notice deer browse lines in several forest preserves. In 1993, the FPDWC began documenting the number of deer in the forest preserve system using aerial surveys (Appendix A). Survey crews counted deer between December and March, ideally when the snow was less than three days old, at least three inches deep and in the absence of foliage to allow better visibility. Without these conditions, it is extremely difficult to observe deer that blend into the brown backdrop of winter. Surveys indicated deer densities that exceed the target density of 20 deer per square mile, which is widely considered the maximum density allowable to maintain plant community quality and diversity. The FPDWC also wanted to determine impacts to vegetation within the affected habitats caused by high deer numbers. During the last 20 years, multiple deer browse studies have been conducted on FPDWC properties. Data indicate significant deer browse pressure and very high deer densities in the preserves resulting in negative shifts in species composition, decreases in diversity, and an overall decline in the quality of these natural areas. Where there is a lack of preferred native forage, or native species, likely due to decades of heavy deer browse, the deer are turning to plants from which they get less nutritional value. The winter of 2020/2021 will be the tenth year of the District’s deer management program. During the 2019/2020 permitted season, 146 deer were removed. The cumulative number of deer removed from all preserves to date is summarized below (Table 1).

Table 1. Summary of deer taken from each preserve per season and in total

Preserve	Number Removed each Season									Total
	2010/11	2011/12	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	
Romeoville Prairie Area	0	5	10	0	20	14	8	14	5	76
Lockport Prairie Nature Preserve	10	8	5	10	15	10	8	15	4	85
McKinley Woods Preserve-Four Rivers Education Center	75	16	63	40	30	25	30	15	35	329
Kankakee Sands Geologic Area	0	21	41	41	45	0	30	28	30	236
Lockport Prairie East	0	0	0	0	0	6	0	0	0	6
Goodenow Grove Nature Preserve	0	39	30	30	20	20	0	35	19	193
Hickory Creek Preserve	0	0	60	60	60	60	35	35	35	345
Raccoon Grove Preserve	0	0	17	20	10	12	19	15	0	93
Thorn Creek Woods Nature Preserve	0	0	0	0	0	33	19	15	18	85
Prairie Bluff Preserve	0	0	0	0	0	20	13	0	0	33
Total	85	89	226	201	200	200	162	172	146	1481

Current regional research and deer management programs use deer densities as a meter to help determine the scale of their deer problem. The damage white-tailed deer do to local ecosystems, specifically plant communities and species populations, is measured to determine the success rate of a program, while deer density numbers provide a guideline for establishing removal targets. Generally, organizations in northeastern Illinois target 10-30 deer per square mile and adjust their plans accordingly over time as recovery in the plant communities occurs and the structure of the deer herds are influenced by removing specific numbers of the animals annually. Current density numbers when looked at in conjunction with floristic surveys and deer browse data indicate that the high numbers of white-tailed deer are major contributors to the altering of ecosystems in Will County Forest Preserves.

During the winter of 2019-2020, there were limited opportunities to do aerial counts due to lack of snow cover. The four preserves that were surveyed for population control are: Lockport Prairie Nature Preserve, Hickory Creek Preserve, Thorn Creek Nature Preserve, and Goodenow Grove Nature Preserve. There was not an opportunity to do an aerial survey at other preserves including McKinley Woods due to inadequate snow cover in the western portion of Will County. Even in the areas that were surveyed during the winter of 2019-2020, the counts should be considered minimum estimates due to the poor snow cover conditions. To maintain the progress being made and to offset the lack of an aerial survey this year, the last three years of aerial surveys were averaged to estimate the current population and density at McKinley Woods. Results from the aerial surveys, as well as proposed numbers for removal are listed in Table 2. FPDWC proposes removing a total of 200 deer from the preserves listed.

Table 2. Surveyed deer populations with densities before and after proposed removal

Permit Area	2020 Surveyed Population Size	2020 Estimated Density (Deer/square mile)	2020-2021 Proposed Removal (# of Deer)	Estimated Density after Removal Completed (Deer/square mile)
Lockport Prairie Nature Preserve	11	22	10	2*
Hickory Creek Preserve	225	93	80	60
Thorn Creek Nature Preserve	63	40	25	24
Goodenow Grove Nature Preserve	92	66	50	30
McKinley Woods**	55	67	35	24
Total Deer to Remove			200	

*IDNR will not issue a culling permit for less than 10 deer at a site

** Data based on average of last 3 years of aerial surveys due to inadequate snow cover this season

Program Goals

The FPDWC deer management program goal is to establish and maintain white-tailed deer populations that allow for a sustainable relationship between biological diversity and habitat structure. Succinctly, the deer population numbers will be reduced to allow vegetation to recover from excessive browse.

Program Objectives

The general objectives are as follows:

1. Conduct deer browse studies to assess the extent of damage caused by white-tailed deer on plant communities.
2. Reduce deer browse damage to allow for recovery of plant species diversity, and community composition and structure.
3. Utilize aerial deer population surveys to regularly monitor the density of deer residing within a given preserve.
4. Reduce deer populations to initial target densities of 20-30 deer per square mile within selected preserves.

Site Descriptions

Lockport Prairie Nature Preserve (LPN): (0.49 square miles counted)***

(Sections 22 & 27: Township 36N. - Range 10E.)

Lockport Prairie Nature Preserve, a unique and critically endangered dolomite prairie and wetland habitat, is located on the west side of the Des Plaines River both north and south of Division Street, east of Route 53 between the cities of Lockport and Crest Hill. There is limited public access to this 320-acre site, and the site is actively managed with prescribed burns, native plant seeding, invasive species removal, and hydrological restoration efforts in order to enhance and restore the entire property. The U.S. Army Corps of Engineers is funding a five-year long Aquatic Ecosystem Restoration Project at LPN, which includes significant invasive species removal and native plantings, and is being undertaken between 2019 and 2023. The area supports many listed species, both federal and state, and is considered one of the highest quality dolomite prairie remnants left in Illinois, also containing calcareous fens and seeps, sedge meadow and wetland communities.

As part of the 2019/2020 DPCP 4 deer were removed from LPN. This season's survey counted 11 deer on site, which is a density of 22 deer per square mile. The IDNR will not issue a culling permit for less than 10 deer per site. Removing the IDNR minimum of 10 deer would result in a calculated density of 2 deer per square mile (Table 2). Even though this site does consistently hold a deer population, it is not prime habitat for deer. However, Prairie Bluff Preserve is adjacent to LPN and holds many deer that use both preserves. This site is also part of the river wildlife corridor, so numbers are likely to replenish very quickly. Given the significant investment in ecosystem restoration at the site by the U.S. Army Corps of Engineers and the planned installation of approximately 88,000 native plants in 2021 and 2022, a lower deer density is needed to reduce browse pressure on the native plantings and facilitate habitat recovery.

Hickory Creek Preserve (HCP): (2.41 square miles counted)***

(Sections 13, 14, 24: Township 35N. - Range 11E. & Sections 16, 17, 18, 19, and 20: Township 35N. - Range 12E.)

Hickory Creek Preserve is a 1,541-acre mosaic of natural communities including woodland, wetland, barrens and prairie around numerous public use amenities, all of which is surrounded by private residential properties. The terrain ranges from flat, to rolling, to steeply sloped areas. This preserve has varying degrees of natural community quality, including some high-quality areas, and provides habitat for several highly conservative species. HCP receives regular management in the form of prescribed burning, invasive species control, selective woody removal and planting to maintain higher quality areas while improving more degraded portions.

This site is a sprawling preserve supporting a large population of deer. Last season, 35 deer were removed from this site. Considering the extent of suitable habitat surrounding this preserve on private residential property, much of which is not included in aerial surveys, it is likely last year's population and density estimates were below the actual number of deer which utilize HCP. The current population estimate is 225 deer, which is a density of 93 deer per square mile. Reducing the population by 80 deer in the 2020/2021 management season will result in a calculated density of approximately 60 deer per square mile (Table 2). The removal of 155 deer would be necessary to reach the target density and is not feasible within a season. Therefore, continued deer management in subsequent years will be necessary to reach density goals.

Thorn Creek Woods Nature Preserve (TCN): (1.56 square miles counted)***

(Sections 1,2,11 & 12: Township 34N. - Range 13E.)

Thorn Creek Woods Nature Preserve is a 1,025-acre preserve in Park Forest and University Park that is managed by the Forest Preserve District of Will County. It is owned by multiple partners including FPDWC, the Village of Park Forest, University Park and the Illinois Department of Natural Resources; all of whom comprise the Thorn Creek Woods Management Commission. It contains upland, bottomland, forested land, glacial potholes, ravines, prairie, and wetlands. The preserve contains over 3 miles of trails. Ecological management activities include limited invasive species control, prescribed burning, and seeding activities.

Deer control at TCN in the 2019/2020 season consisted of 18 animals removed. The most recent aerial counts place the population at approximately 63 animals, with a density of 40 deer per square mile. Reducing the population by 25 deer in the 2020/2021 management season will result in a calculated density of approximately 24 deer per square mile (Table 2). All deer management activity is located on FPDWC property.

Goodenow Grove Nature Preserve (GGN): (1.39 square miles counted)***

(Sections 23, 26, 27, 28, 33 and 34: Township 34N. - Range 14E.)

Goodenow Grove Nature Preserve is an 891-acre site located east of I-394 and north of Goodenow Road. The site is characterized by wooded areas along Plum Creek and its tributaries, as well as barrens (shrubby prairies), savannas and grasslands associated with level areas. Goodenow Grove Nature Preserve contains high quality remnants of a diverse mixture of natural communities including dry-mesic and mesic upland forests, mesic and wet-mesic floodplain forests, forested seeps, savanna, dry-mesic and mesic prairies, wet-mesic prairie/sedge meadow, marshes and vernal pools. The preserve contains habitat for several state threatened or endangered species. In recent years, the site has received extensive management and restoration including invasive species control, prescribed burning, and seeding and planting efforts. The FPDWC's ecological management activities are being assisted by a Habitat Fund grant awarded by the IDNR which contributes funding support for habitat restoration activities (2019-2021).

Last season's efforts resulted in 19 deer removed. Current aerial counts place the population at approximately 92 animals, with a density of 66 deer per square mile. Reducing the population by another 50 deer in the 2020/2021 management season will result in a calculated density of approximately 30 deer per square mile (Table 2). Staff intends to take advantage of natural elevated positions for clear shots and backdrops to minimize the potential flight of the projectiles.

McKinley Woods and Four Rivers Environmental Education Center (MWP): (0.82 square miles counted)***

(Sections 20, 29, 30 and 31: Township 34N. - Range 9E.)

McKinley Woods is a 447-acre site situated on bluffs above the I&M Canal and the Des Plaines River. The I&M Canal State Trail is located between the river and the canal. The preserve is characterized by steep wooded bluffs and ravines that provide a very safe backdrop for firing stations. McKinley Woods is a high use, high quality area currently receiving multiple large-scale management and restoration efforts. This includes clearing out invasive woody species such as buckthorn and honeysuckle to decrease their dominance in the existing woodlands and re-creating prairie and oak/hickory savanna over former agricultural land on the uplands above the river terrace. The Four Rivers Environmental Education Center is a 78-acre area located essentially on an island in the Des Plaines River. Except for the narrow strip of land connecting it to the mainland, this area is surrounded by water providing good isolation for sharpshooting activities. While the northern half of this site is largely open, the southern half is predominately wooded.

McKinley Woods has been part of the culling program every year. It is important to continue deer management at this site, especially since the restoration projects have been making significant habitat improvement. Postponing deer management this year could lead to devastating browse effects on the restored areas and allow the deer population to grow to a less manageable size for following seasons. The 2019/2020 season removed 35 deer from MWP. The last three seasons have averaged nearly 55 deer in the McKinley Woods area, making removing another 35 deer for an estimated density of 24 deer per square mile a reasonable approximation in order to maintain management progress.

***Actual preserve area may differ slightly from the actual estimated area flown of the preserve

Documentation of Problem

Deer Browse Inventory and Monitoring 2020

In June-July 2020, multiple plots were sampled to illustrate plant damage caused by an overabundance of deer at each of the five proposed deer management sites. The plots are at new points each year and are not replicated within the year. Plots were selected based on historical documentation of known populations of native herbaceous and woody plant species, with special attention given to listed species, species of concern, more conservative species, and native species, in descending order of priority. A plant ecologist identified areas via visual surveys with evidence of native and conservative species being browsed by deer. Within those areas, a plot location was delineated by placing a center post and flagging out a circle with a 10-foot radius. Data collected included GPS location, plant scientific name, number of plants per species, and number of plants browsed by deer per species. Assessment of deer browse was based primarily on vegetation at least 18 inches in height to minimize bias from browse unrelated to deer. In a few instances, vegetation less than 18 inches in height was sampled when the browse damage could be confidently attributed to deer. Plants with damage that could not confidently be identified as deer browse, were included in total number of plants, but not in number browsed. The data recorded was then placed into an Excel spreadsheet, sorted, and assigned C-values as per the Flora of the Chicago Region (Wilhelm and Rericha, 2017). The results varied by site, but at each site browse damage was extensive within the plots.

Table 3. Percent deer browse at each management site by plant type, C-value, and total percent browse

	% Browse Native Vines	% Browse Native Grasses	% Browse Native Trees	% Browse Native Shrubs	% Browse Native Forbs	% Browse Plants C- value 0-3	% Browse Plants C- value 4-6	% Browse Plants C- value 7+	Total % Deer Browse
LPN	N/A	N/A	N/A	95%	67%	92%	94%	58%	76%
HCP	N/A	N/A	100%	94%	74%	84%	87%	63%	79%
TCN	N/A	33%	72%	88%	45%	61%	53%	60%	58%
GGN	100%	N/A	100%	87%	75%	93%	73%	81%	80%
MWP	N/A	N/A	100%	83%	58%	N/A	65%	56%	61%

Schedule of Tasks

Activity	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul
Submission of IDNR Permit Application	█										
Train and Certify Volunteers	█	█	█								
Update Deer Management Brochure	█	█	█								
Post Deer Management Program Updates on Web Site	█	█	█								
IDNR Review and Approval of Application and Firing Stations	█	█	█								
Sharpshooter Qualification Testing											
Develop and Mail Notification Letter to Adjacent Landowners											
Implementation of Culling Activities				█	█	█	█				
Complete Aerial Deer Population Surveys				█	█	█	█				
Prepare Annual Summary and Recommendations Report								█	█	█	█

Proposed Methods and Procedures

The FPDWC sharpshooting program will utilize FPDWC police personnel and qualified volunteers as sharpshooters, field dressers, and for coordinating transportation of the deer carcasses to an authorized meat processing facility. Deer will be taken at bait stations by FPDWC sharpshooters, and all bait stations will adhere to the IDNR regulations for safety. All sharpshooter candidates will be tested and seasonally approved by the IDNR prior to deer program implementation. Each volunteer candidate must be an Illinois resident, possess a valid firearm owner’s identification (FOID) card, and pass a verbal interview, background check, drug screening, and practice shooting qualification round conducted by FPDWC police before being considered for testing by the IDNR. The program will not authorize the use of archery equipment, handguns, shotguns, muzzle-loading rifles, etc. Only modern rifles firing 0.223 or 0.308 rounds are proposed for use in the sharpshooting program.

Techniques authorized under deer population control permits require that the resulting deer carcasses are suitable for human consumption. The permittee is required to have all usable deer carcasses processed at an IDNR-approved meat processing facility and to donate the processed venison to a bona fide charitable organization. Unusable deer carcasses must be disposed of in accordance with the Illinois Dead Animal Disposal Act. Since deer collected under deer population control permits must be used for human consumption, the FPDWC’s permit season would take place during the cooler late fall and winter months (December to March).

The FPDWC must return all unused tags along with a deer removal summary within 30 days after permit expiration. The removal summary must list the tag number, location, sex, age and physical condition of each animal collected, as well as the total amount of processed venison donated and the names of the charities receiving the donated meat. The FPDWC is responsible for all costs associated with the deer control program.

Staff has reviewed and researched current urban deer programs and recommendations extensively. The FPDWC has set goals of 20-30 deer per square mile based on this research (current literature suggests that pre-settlement numbers of white-tailed deer were approximately 9 per square mile). The target number of deer to be removed from each site (Table 2) was determined based on the stated desired density and the estimated deer population based on the most recent aerial population counts as well as being contingent on the resources available to the FPDWC.

Evaluation of Management Program

The FPDWC initiated its deer management program with a requirement for sharpshooters to remove antlerless individuals only to hasten the population reduction at certain preserves and to allow the public time to adjust to the new program. With the removal of many females from some sites but not enough to reach target population sizes, the District sharpshooters began to experience a significant reduction in efficiency at bait stations during the 2011/2012 culling season as the sex ratio in some preserves with two consecutive years of deer management appeared to have been skewed towards males. The District will continue to implement a restriction for subsequent deer culling seasons; sharpshooters will now attempt the preferential, but not exclusive, removal of does, allowing for the removal of younger males if necessary, to achieve target population sizes. Mature males showing ten or more antler points will not be preferentially targeted.

Staff has conducted deer population counts from a helicopter during most years beginning in 1993 (Appendix A). A lack of persistent snow cover completely prevented deer population counts during the 2011/2012 season, and severely limited the aerial counts to four preserves this year. The snow deficiency also means the surveys that were completed this year should be considered minimum population estimates since deer may not have been visible in patchy areas of snow. The densities were calculated based on the aerials at the beginning of each season and plotted (Figure 1). The densities show a decreasing trend overtime.

Evaluation of the deer management program will be based on documenting the changes in aerial population surveys and changes in vegetation browse over time at sites where management has been conducted. Since browse levels and annual deer density estimates remain high, the initial target range should be re-evaluated in the future to reach a more sustainable deer density of 10-20 deer per square mile. However, with current resources, it is only manageable to remove approximately 200 deer per season, which severely limits the ability to quickly reduce and maintain densities at all the high-quality sites.

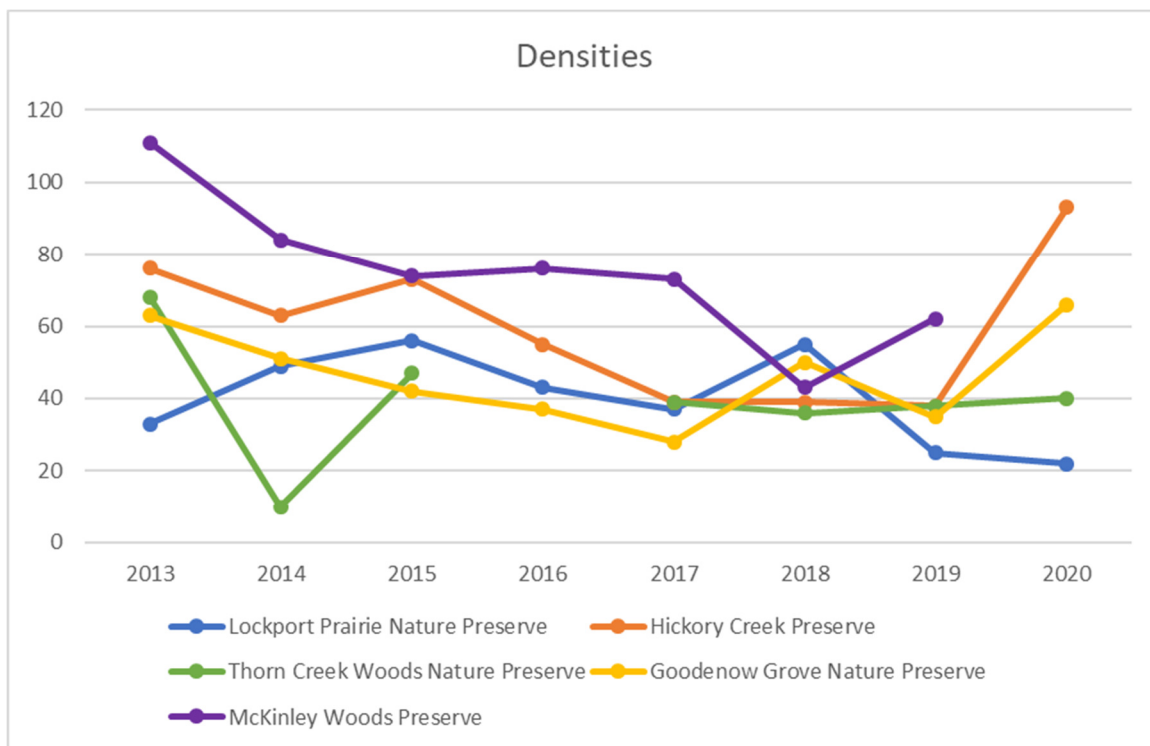


Figure 1. Densities calculated at the beginning of the culling season for each preserve since 2013

Appendix A

Area Counted (square miles)*	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2005	2006	2007	2008	2009	2010/2011	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018	2018/2019	2019/2020
Preserve & Unit	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2005	2006	2007	2008	2009	2010/2011	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018	2018/2019	2019/2020
Romeoville Prairie Area			0.61			0.61	0.61	0.61	0.66			0.90		0.90		0.90	0.95	0.90	0.90	0.90	0.90	0.90	0.90	0.90
Lockport Prairie Nature Preserve			0.43			0.43	0.43	0.43	0.43			0.56		0.43		0.43	0.43	0.43	0.45	0.49	0.49	0.49	0.49	0.49
McKinley Woods Preserve						0.68	0.68	0.68					0.84	1.11		1.11	1.11	1.11	0.88	0.88	0.88	0.82	0.82	0.82
Hickory Creek Preserve			2.36	2.46	2.36	2.36	2.36	2.36				3.25		3.25		3.25	3.25	3.25	2.41	2.41	2.41	2.41	2.41	2.41
Raccoon Grove Nature Preserve	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50		0.50		0.50	0.50			0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Thorn Creek Nature Center	4.67	3.52	4.99	4.99	2.67	3.52	3.52	3.52	3.52		4.08		3.52	3.52			2.92	2.92	1.56	1.39	1.56	1.56	1.56	1.56
Goodenow Grove Nature Preserve												2.10		1.50		1.50	1.50	1.50	1.39	1.39	1.39	1.39	1.39	1.39
Aerial Count																								
Preserve & Unit	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2005	2006	2007	2008	2009	2010/2011	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018	2018/2019	2019/2020
Romeoville Prairie Area			18			0	42	30	47			54		28		27	33	8	47	37	31	34	25	25
Lockport Prairie Nature Preserve			44			8	25	38	41			29		24		27	14	21	25	21	18	27	12	11
McKinley Woods Preserve						79	66	92					180	122		137	123	93	65	65	64	35	51	51
Hickory Creek Preserve			119	159	92	38	94	40	75			155		200		147	248	205	175	132	95	93	91	225
Raccoon Grove Nature Preserve	106	89	60	47	33	44	39	30	54		58		52	0			32	59	20	22	29	34	5	5
Thorn Creek Nature Center	237	199	411	320	110	181	174	247	252		327		373	99			200	30	73		59	56	59	63
Goodenow Grove Nature Preserve												169		110		98	94	76	59	52	38	70	49	92
Densities (per square mile)																								
Preserve & Unit	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2005	2006	2007	2008	2009	2010/2011	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018	2018/2019	2019/2020
Romeoville Prairie Area			30			0	69	49	71			60		31		30	35	9	52	41	34	38	28	28
Lockport Prairie Nature Preserve			102			19	58	88	95			52		56		63	33	49	56	43	37	54	25	22
McKinley Woods Preserve						116	97	135					214	110		123	111	84	74	74	73	43	62	62
Hickory Creek Preserve			50	65	39	16	40	17	32			48		62		45	76	63	73	55	39	39	38	93
Raccoon Grove Nature Preserve	212	178	120	94	66	88	78	60	108		116		104	0			64	118	40	44	58	68	10	10
Thorn Creek Nature Center	51	57	82	64	41	51	49	70	72		80		106	28		65	68	10	47		39	36	38	40
Goodenow Grove Nature Preserve												80		73		65	63	51	42	37	28	50	35	66